

Message Text

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FOR EUR/RPM AND EUR/SOV FROM USDEL CSCE

E.O. 11652: N/A
TAGS: CSCE OCON
SUBJECT: BELGRADE CSCE--SOVIETS INTRODUCE DRAFT CONCLUDING DOCUMENT

SUMMARY: SOVIETS INTRODUCED DRAFT CONCLUDING DOCUMENT AT
JANUARY 17 PLENARY OF RESUMED BELGRADE CSCE MEETING. IT IS
SHORT, MOSTLY GENERAL, AND CONTAINS ALL MAIN ELEMENTS OF
SOVIET POSITION WHILE OFFERING WEST LITTLE EXCEPT A NEXT
SIMILAR MEETING IN MADRID IN LATE 1980. END SUMMARY.

1. FOLLOWING IS TEXT OF DRAFT CONCLUDING DOCUMENT
INTORDUCED BY SOVIETS (INFORMAL ENGLISH TRANSLATION PROVIDED
BY SOVIET DEL):

BEGIN TEXT: THE REPRESENTATIVES OF THE PARTICIPATING
STATES TO THE CONFERENCE ON SECURITY AND COOPERATION IN
EUROPE APPOINTED BY THE MINISTERS OF FOREIGN AFFAIRS HELD
IN BELGRADE A USEFUL EXCHANGE OF VIEWS BOTH ON THE IMPLEMENTA-
TION OF THE PROVISIONS OF THE FINAL ACT AND OF THE TASKS
DEFINED BY THE CONFERENCE, AS WELL AS, IN THE CONTEXT
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OF THE QUESTIONS DEALT WITH BY THE LATTER ON THE
DEEPENING OF THEIR MUTUAL RELATIOS, THE IMPROVEMENT
OF SECURITY AND THE DEVELOPMENT OF COOPERATION IN
EUROPE, AND THE DEVELOPMENT OF THE PROCESS OF DETENTE
IN THE FUTURE.

HAVING DISCUSSED WITHIN THEIR TERMS OF REFERENCE
THE SUGGESTIONS ADVANCED AND THE PROPOSALS MADE, THE

PARTICIPANTS TO THE MEETING EXPRESSED THEIR FIRM CONVICTION THAT THE IMPLEMENTATION, FULLY AND IN ALL ITS PARTS, OF THE FINAL ACT WHICH WAS SIGNED IN 1975 IN HELSINKI AT THE HIGHEST LEVEL MAKES IT NECESSARY THAT EFFORTS BE EXERTED TO MAKE DETENTE BOTH A CONTINUING AND AN INCREASINGLY VIABLE AND COMPREHENSIVE PROCESS, UNIVERSAL IN SCOPE.

THE REPRESENTATIVES APPOINTED BY THE MINISTERS OF FOREIGN AFFAIRS PROCEEDED IN THEIR WORK FROM THE FACT THAT STRICT COMPLIANCE IN THEIR MUTUAL RELATIONS WITH THE TEN PRINCIPLES LAID DOWN IN THE FINAL ACT AND THEIR IMPLEMENTATION BY ALL THE PARTICIPATING STATES WILL FURTHER CONTRIBUTE TO THE IMPROVEMENT OF THE SITUATION, THE DEVELOPMENT OF COOPERATION AND THE STRENGTHENING OF PEACE IN EUROPE.

BASING THEMSELVES ON THE PROVISIONS OF THE FINAL ACT CONCERNING THE COMPLEMENTARY NATURE OF THE POLITICAL AND MILITARY ASPECTS OF SECURITY, THE PARTICIPANTS ON BEHALF OF THEIR GOVERNMENTS UNANIMOUSLY EXPRESSED THE VIEW THAT IT WAS NECESSARY TO TAKE CONCRETE AND EFFECTIVE STEPS AIMED AT LESSENING MILITARY CONFRONTATION AND PROMOTING PROGRESS IN THE FIELD OF ARMS LIMITATION AND DISARMAMENT.

ON THE INSTRUCTIONS OF THEIR GOVERNMENTS, THE PARTICIPANTS EXPRESSED THE VIEW THAT TO IMPLEMENT THE FINAL ACT IT WAS NECESSARY TO UNDERTAKE A NUMBER OF LIMITED OFFICIAL USE

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MAJOR ALL-EUROPEAN INITIATIVES DISCUSSED AT THE BELGRADE MEETING AND FIRST OF ALL TO HOLD INTERSTATE CONFERENCES ON COOPERATION ON THE PROTECTION OF THE ENVIRONMENT, ON ENERGY AND TRANSPORT, FURTHER DEVELOPMENT OF COOPERATION IN THE FIELD OF ECONOMICS, OF TRADE, OF SCIENCE AND TECHNOLOGY.

THEY STATED THEIR READINESS TO CONTINUE THE EXPANSION OF COOPERATION IN HUMANITARIAN FIELDS, AS PROVIDED FOR IN THE FINAL ACT: HUMAN CONTACTS, INFORMATION, CULTURE AND EDUCATION. IN THIS CONNECTION THEY DEEM IT IMPORTANT TO ENSURE, INTER ALIA, THE SECURITY OF BOTH OFFICIAL REPRESENTATIVES AND OTHER CITIZENS AS WELL AS THE SECURITY OF CULTURAL AND OTHER EVENTS SPONSORED BY ONE COUNTRY ON THE TERRITORY OF ANOTHER.

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WITH THE AIM OF FURTHER PRACTICAL REALIZATION OF
THE FINAL ACT, THE MEETING AGREED AS FOLLOWS:

-TO HOLD.....JANUARY 1979 AT THE INVITATION
OF THE GOVERNMENT OF..... IN THE CITY OF
..... SPECIAL CONSULTATIONS OF ALL THE PARTICIPAT-
ING STATES TO THE CSCE TO EXAMINE THE EXISTING PROPOSALS
ON THE STRENGTHENING OF SECURITY AND ON CONFIDENCE
BUILDING MEASURES IN THE MILITARY FIELD AIMED AT
SUPPLEMENTING POLITICAL DETENTE IN EUROPE.

- TO HOLD ON 1978 AT THE INVITATION OF
THE GOVERNMENT OF SWITZERLAND IN THE CITY OFA
MEETING OF EXPERTS OF ALL THE PARTICIPATING STATES TO
CONTINUE, IN ACCORDANCE WITH THE MANDATE CONTAINED
IN THE FINAL ACT, THE EXAMINATION AND ELABORATION OF A
GENERALLY ACCEPTABLE METHOD FOR THE PEACEFUL SETTLEMENT
OF DISPUTES.

- TO HOLD ON 20 JUNE 1978 AT THE INVITATION OF THE
GOVERNMENT OF THE FEDERAL REPUBLIC OF GERMANY IN THE
CITY OF BONN A MEETING OF EXPERTS TO PREPARE THE
"SCIENTIFIC FORUM" PROVIDED FOR IN THE FINAL ACT.

- TO HOLD ON 1979 AT THE INVITATION OF THE
GOVERNMENT OF MALTA IN THE CITY OF VALETTA A MEETING OF
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EXPERTS OF ALL THE PARTICIPATING STATES TO CONSIDER
QUESTIONS OF PROMOTING MUTUALLY BENEFICIAL COOPERATION IN
THE MEDITERRANEAN IN VARIOUS ECONOMIC, SCIENTIFIC AND
CULTURAL FIELDS.

THE ABOVE-MENTIONED CONSULTATIONS AND MEETINGS
OF EXPERTS WILL BE HELD WITHIN THE FRAMEWORK OF AND
IN ACCORDANCE WITH THE PROCEDURES ESTABLISHED BY THE

CONFERENCE ON SECURITY AND COOPERATION IN EUROPE.

AGREEMENT WAS REACHED TO CONVENE THE NEXT MEETING SIMILAR TO THE BELGRADE MEETING ON ... NOVEMBER 1980 AT THE INVITATION OF THE GOVERNMENT OF SPAIN IN THE CITY OF MADRID. A PREPARATORY MEETING TO DECIDE THE DATE, DURATION, AGENDA AND OTHER MODALITIES OF THE MAIN MEETING WILL BE HELD IN THE SAME PLACE ON ... SEPTEMBER 1980. END TEXT.

COMMENT: IN INTRODUCING DOCUMENT, SOVIET REP (VORONTSOV) SAID THAT HIS DEL HAD SOUGHT TO FORMULATE CONCISE TEXT THAT REFLECTED WHAT WAS PRACTICAL AND ACHIEVABLE. HE SAID THAT THIS REQUIRED DELETION OF MANY PROPOSALS THAT CREATED DIFFICULTY FOR SOME DELS. OUR INITIAL EXAMINATION OF DRAFT SUGGESTS, HOWEVER, THAT SOVIETS HAVE DELETED ALL MAIN WESTERN AND NUETRAL/NON-ALIGNED PROPOSALS WHILE RETAINING CORE OF THEIR OWN. THUS SOVIET DRAFT CONTAINS NO CHARACTERIZATION OF WHAT REVIEW OF IMPLEMENTATION CONDUCTED BY BELGRADE MEETING DOCUMENTED. INSTEAD IT SUGGESTS IN SECOND PARA THAT FURTHER EFFORTS TO ADVANCE DETENTE ARE NECESSARY IF FINAL ACT IS TO BE IMPLEMENTED FULLY.

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THIRD PARA HIGHLIGHTS DECLARATION OF PRINCIPLES ABOVE OTHER ELEMENTS OF FINAL ACT WHILE STRESSING THAT THOSE PRINCIPLES ARE A SINGLE UNITM THERE IS A GOOD DEAL ABOUT SECURITY AND MILITARY DETENTE IN TEXT BUT NO REFERENCE TO HUMAN RIGHTS AND FUNDAMENTAL FREEDOMS.

3. SEVENTH PARA SUGGESTS THAT BELGRADE MEETING SHOULD CREATE FORUM FOR SPECIAL CONSULTATIONS ON SECURITY MATTERS WHICH WOULD BE DISTINCT FROM AND PRESUMABLY AT A HIGHER LEVEL THAN MEETING OF EXPERTS AND WOULD HAVE AS ITS IMPRECISE MANDATE "EXISTING" SECURITY AND DBM PROPOSALS" AIMED AT SUPPLEMENTING POLITICAL DETENTE IN EUROPE." THIS WOULD CONFORM TO APPARENT SOVIET DESIRE TO AVOID DEALING WITH WESTERN CBM PROPOSALS AT BELGRADE WHILE ESTABLISHING NEW FORUM IN WHICH SECURITY COMPONENT OF CSCE COULD BE EXPANDED WITHOUT COMPETITION FROM ITS HUMAN RIGHTS ELEMENT.

4. TREATMENT OF BASKET TWO ISSUES IS VIRTUALLY REDUCED IN FIFTH PARA TO FULL ENDORSEMENT OF BREZHNEV PROPOSAL FOR HIGH-LEVEL CONFERENCES ON ENVIRONMENT, ENERGY AND TRANSPORTATION WITHOUT EVEN BOW TO ECE FRAMEWORK.
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5. SOVIETS WOULD OFFER MALTESE OPPORTUNITY TO HOST A MEDITERRANEAN EXPERTS MEETING, ALBEIT ONE RESTRICTED IMPRECISELY TO "VARIOUS ECONOMIC, SCIENTIFIC AND CULTURAL FIELDS." THEY ALSO SUGGEST THAT AT MOST NON-PARTICIPATING STATES WOULD HAVE SAME LIMITED ROLE AS AT BELGRADE SINCE ONLY "EXPERTS OF ALL THE PARTICIPATING STATES" ARE MENTIONED, AND ELEVENTH PARA PROVIDES THAT EXPERTS MEETINGS WILL TAKE PLACE IN ACCORDANCE WITH CSCE PROCEDURES.

6. ON BASKET THREE, SOVIETS PROPOSE THAT BELGRADE MEETING STATE ONLY "READINESS TO CONTINUE THE EXPANSION OF COOPERATION." SOLE NEW PROPOSAL THAT WOULD BE INCORPORATED IS SOVIETS OWN THAT STATES PROVIDE BETTER SECURITY FOR OFFICIAL REPRESENTATIVES AND CITIZENS OF OTHER STATES AND FOR VISITING CULTURAL PERFORMANCES.

7. ONLY CONCESSION IMMEDIATELY EVIDENT IN SOVIET DRAFT IS WILLINGNESS TO ACCEPT MADRID AS SITE FOR NEXT FOLLOW-UP MEETING AND 1980 AS DATE, ALTHOUGH SOVIET PREFERENCE FOR NOVEMBER, WITH PREPARATORY MEETING BEGINNING IN SEPTEMBER, IS LATER IN YEAR THAN WEST DESIRES.
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